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Nolen v. Nucentrix Broadband Networks Inc.  
C.A.5 (Tex.),2002.

United States Court of Appeals,Fifth Circuit.  
John NOLEN, Individually and on behalf of all persons similarly situated, Plaintiff-Appellant,  
v.

NUCENTRIX BROADBAND NETWORKS INC., also known as Heartland Wireless Communications, Inc.; Nucentrix Telecom; Heartland Cable Television; Nucentrix Broadband Networks; Nucentrix Internet Services; Nucentrix Spectrum; Nucentrix Telephony; Cyberwave Heartnet; Clear Choice TV; Nucentrix Internet Services Inc.; Heartland Cable Television Inc.; Spectrum Resources Inc.; Wireless One Inc.; CS Wireless Systems Inc.; CAI Wireless Systems Inc.; Unidentified Parties, 1-34; Stephen Feinburg; Cerberus Partners LP; Cerberus International Ltd.; Cerberus Institutional Partners LP, its joint ventures and alliance members; DirecTV Inc.; Hughes Electronics Corporation; Cross Country Wireless Inc.; Rural Vision Joint Venture, its officers and directors; Carroll D. McHenry; Marjean Henderson; Amy E. Ivanoff; Richard B. Gold; Terry S. Parker; Neil S. Subin; R. Ted Weschler; Robert S. Cecil; Jack R. Crosly; J.R. Holland, Jr.; John A. Sprague; L. Allen Wheeler; ISP Alliance Inc.; Wireless Enterprises LLC; Peoples Choice TV Corp., Defendants-Appellees.

**No. 01-40808.**

June 26, 2002.

Cable subscriber brought class action against cable service provider alleging civil claims under Racketeer Influenced and Corrupt Organizations Act (RICO). The United States District Court for the Southern District of Texas, Keith P. Ellison, J., [2001 WL 799625](#), dismissed the action, and subscriber appealed. The Court of Appeals, [Emilio M.](#)

[Garza](#), Circuit Judge, held that cable service provider did not collect “unlawful debts” within meaning of RICO by collecting late fees from cable subscribers.

Affirmed.

#### West Headnotes

**[1] Racketeer Influenced and Corrupt Organizations 319H** 

**319H** Racketeer Influenced and Corrupt Organizations

**319HI** Federal Regulation

**319HI(A)** In General

**319Hk4** Racketeering or Criminal Activity

**319Hk7** k. Particular Acts. [Most Cited Cases](#)

Cable service provider did not collect “unlawful debts” within meaning of Racketeer Influenced and Corrupt Organizations Act (RICO) by collecting late fees from cable subscribers; fixed administrative or late fee charged under a rental or service agreement was not regarded as interest under Texas law, and therefore was not usurious. [18 U.S.C.A. §§ 1961\(6\), 1962\(c\)](#).

**[2] Racketeer Influenced and Corrupt Organizations 319H** 

**319H** Racketeer Influenced and Corrupt Organizations

**319HI** Federal Regulation

**319HI(B)** Civil Remedies and Proceedings

**319Hk56** Persons Entitled to Sue or Recover

**319Hk62** k. Causal Relationship; Direct or Indirect Injury. [Most Cited Cases](#)

Cable subscriber, who alleged that cable service provider committed predicate racketeering act by collecting late fees from subscribers, suffered no cognizable injury under section of Racketeer Influenced and Corrupt Organizations Act (RICO) re-

quiring that injury flow from the use or investment of racketeering income. [18 U.S.C.A. § 1962\(a\)](#).

### [3] Conspiracy [91](#) ~~92~~[18](#)

#### [91](#) Conspiracy

##### [91I](#) Civil Liability

###### [91I\(B\)](#) Actions

###### [91k18](#) k. Pleading. [Most Cited Cases](#)

Failure to plead the requisite elements of civil Racketeer Influenced and Corrupt Organizations Act (RICO) claim precluded cause of action for conspiracy to violate RICO. [18 U.S.C.A. § 1962\(a, c, d\)](#).

\*[927](#) [David Allen Furlow](#) (argued), Thompson & Knight, Houston, TX, Charles Bryan Powers, Robstown, TX, for Plaintiff-Appellant.

[Jeffrey R. Bragalone](#) (argued), [Lewis T. LeClair](#), [Patrick J. Conroy](#), McKool Smith, Dallas, TX, [Jorge C. Rangel](#), Law Offices of Jorge C. Rangel, Corpus Christi, TX, for Nucentrix Broadband Networks Inc., Nucentrix Telecom, Heartland Cable Television, Nucentrix Broadband Networks, Nucentrix Internet Services, Nucentrix Spectrum, Nucentrix Telephony, Cyberwave Heartnet, Clear Choice TV, Nucentrix Internet Services Inc., Heartland Cable Television Inc., Spectrum Resources Inc., McHenry, Henderson, Ivanoff, Gold, Parker, Subin, Weschler, Crosly, Holland, Sprague and Wheeler.

[John Charles Eichman](#), [Robert Brooks Gilbreath](#), Jenkens & Gilchrist, Dallas, TX, for Wireless One Inc., CS Wireless Systems Inc., CAI Wireless Systems Inc., Cross Country Wireless Inc. and Wireless Enterprises Inc.

[Lawrence M. Rolnick](#), [Sheila A. Sadighi](#) (argued), Lowenstein Sandler, Roseland, NJ, [John A. Kazen](#), Kazen, Meurer & Perez, Laredo, TX, for Feinburg, Cerberus Partners LP, Cerberus Intern. Ltd., Cerberus Institutional Partners LP.

[William Michael Mills](#), [Sofia Amabel Ramon](#), Atlas & Hall, McAllen, TX, for Directv Inc. and Hughes Electronics Corp.

[Brant Mitchell Laue](#), Armstrong Teasdale, Kansas City, MO, for Peoples Choice TV Corp.

Appeal from the United States District Court for the Southern District of Texas.

Before [DAVIS](#), [EMILIO M. GARZA](#) and [STEWART](#), Circuit Judges.

[EMILIO M. GARZA](#), Circuit Judge:

Plaintiff-Appellant John Nolen filed this lawsuit on behalf of a class of similarly situated cable subscribers against Nucentrix Broadband Networks, Inc., various other related corporations, subsidiaries, and individual directors named in Nolen's notice of appeal (collectively, "Nucentrix") for violations of the Federal Racketeer Influenced and Corrupt Organizations Act (RICO). [18 U.S.C. § 1961 et seq.](#) Specifically, Nolen alleged that Nucentrix collected unlawful debts in the form of late fees from cable subscribers in violation of [18 U.S.C. §§ 1962\(a\), \(c\), and \(d\)](#).

Nucentrix filed a motion to dismiss Nolen's suit. While that motion was pending, the district court dismissed a factually identical suit brought by the same attorneys representing Nolen on behalf of a separate class of plaintiffs. See [Rivera v. AT&T Corp.](#), 141 F.Supp.2d 719 (S.D.Tex.2001). Based on its decision in *Rivera*, the district court then dismissed Nolen's claims for failure to state a claim upon which relief could be granted.

See [FED.R.CIV.P. 12\(b\)\(6\)](#). The trial court concluded \*[928](#) that Nolen merely recharacterized the same facts the court had addressed and dismissed in *Rivera* so as to match the language of the relevant RICO provisions. Nolen now appeals the district court's decision.

Nucentrix provides cable services to their customers pursuant to an agreement in which the subscribers agree to pay a monthly fee for the use of cable equipment as well as cable programming content. Depending on the particular mix of equipment and programming purchased, an average customer's bill can range from \$16.70 to \$141.90. The agreement further provides that customers must pay an "administrative fee" between \$3.00 and \$5.00 if

they are delinquent in making one of their monthly payments. Thus, the additional “late fee” could constitute up to thirty percent of the amount actually due at the end of a month. Nolen claims that these fees are usurious under Texas law and, therefore, Nucentrix is engaged in the business of collecting unlawful debts in violation of 18 U.S.C. § 1962(c). Nolen further claims that he has been injured by reason of Nucentrix’s use and investment of income from their collection of these unlawful debts in violation of 18 U.S.C. § 1962(a). In addition, he alleges that Nucentrix conspired to collect an unlawful debt in violation of 18 U.S.C. § 1962(d).

**FN1.** Nolen also argues that Nucentrix was unjustly enriched through its collection of late fees. Nolen seeks restitution of the late fees Nucentrix collected on the theory that Nucentrix violated the Texas usury statute. **TEX FIN.CODE § 305.007** provides, however, that “[t]he penalties provided by the [usury chapter] are the only penalties for violation of this subtitle for contracting for, charging, or receiving interest in an amount that produces a rate in excess of the maximum rate allowed by law. *Common law penalties do not apply.*” **TEX FIN.CODE § 305.007** (emphasis added). Thus, the district court properly dismissed Nolen’s unjust enrichment claim because restitution for unjust enrichment is a common law penalty, expressly prohibited by the Texas Finance Code.

This appeal arises from the district court’s dismissal of Nolen’s claims pursuant to **FED.R.CIV.P. 12(b)(6)**. We evaluate the district court’s grant of Nucentrix’s **Rule 12(b)(6)** motion *de novo*, applying the same standard used by the district court. In doing so, we accept the facts alleged in the complaint as true and construe the allegations in the light most favorable to the plaintiffs. *See Rubinstein v. Collins*, 20 F.3d 160, 166 (5th Cir.1994). Nevertheless, “conclusory allegations or legal conclusions masquerading as factual conclusions will not suf-

fice to prevent a motion to dismiss.” *Fernandez-Montes v. Allied Pilots Ass’n*, 987 F.2d 278, 284 (5th Cir.1993).

[1] Nolen first alleges that Nucentrix collected an “unlawful debt” in violation of 18 U.S.C. § 1962(c).<sup>FN2</sup> 18 U.S.C. § 1961(6) defines the term “unlawful debt” as:

**FN2.** Section 1962(c) provides:

It shall be unlawful for any person employed by or associated with any enterprise engaged in, or the activities of which affect, interstate or foreign commerce, to conduct or participate, directly or indirectly, in the conduct of such enterprise’s affairs through a pattern of racketeering activity or collection of unlawful debt.

**18 U.S.C. § 1962(c).**

[A] debt (A) incurred or contracted in gambling activity which was in violation of the law of the United States, a State or political subdivision thereof, or which is unenforceable under State or Federal law in whole or in part as to principal or interest because of the laws relating to usury, and (B) which was incurred in connection with the business of gambling in violation of the law of the United States, a State or political subdivision thereof, or the business of lending money or a thing of value at a rate usurious \*929 under State or Federal law, where the usurious rate is at least twice the enforceable rate.

**18 U.S.C. § 1961(6).** Nolen does not allege that Nucentrix was engaged in any gambling activities. Thus, in order for Nolen to establish that Nucentrix collected an “unlawful debt,” he must demonstrate that Nucentrix (1) was in the business of lending money or a thing of value; (2) collected a debt that was unenforceable under Texas usury laws; and (3) that the debt Nucentrix collected was at least twice the enforceable rate under Texas law. *See Durante*

*Bros. & Sons Inc. v. Flushing Nat'l Bank*, 755 F.2d 239, 248 (2d Cir.1985) (setting out the elements of a cause of action under § 1962(c)).

In *Rivera*, the district court concluded that fixed administrative late fees, such as the ones at issue here, were not usurious as a matter of law. *Rivera*, 141 F.Supp.2d at 723-24. We summarily affirmed the district court's decision. *Rivera v. AT&T Corp.*, No. 01-40953, 34 Fed.Appx. 962 (5th Cir. Mar. 25, 2002) (unpublished). Our decision in *Rivera* is controlling here. A fixed administrative or late fee charged under a rental or service agreement is not regarded as interest under Texas law. *Rivera*, 141 F.Supp.2d at 724 (holding that “late fees charged are not construed as ‘interest’ under Texas law”). Thus, Nolen has failed, as a matter of law, to establish that Nucentrix collected an “unlawful debt.” The district court correctly relied on its decision in *Rivera* in dismissing Nolen's § 1962(c) claim.

[2] Nolen next challenges the district court's ruling that, as a matter of law, he suffered no cognizable injury under 18 U.S.C. § 1962(a).<sup>FN3</sup> Here, Nolen is asserting a civil RICO claim. Thus, § 1962(a) must be read in conjunction with 18 U.S.C. § 1964(c), which creates a civil cause of action for damages resulting from violations of § 1962. 18 U.S.C. § 1964(c) states: “Any person injured in his business or property by reason of a violation of section 1962 of this chapter may sue therefor ... and shall recover threefold the damages he sustains.” We have consistently held that the causal language of § 1964(c) requires that the compensable injury stem directly from the violation of the RICO section in question. *See, e.g., Parker & Parsley Petroleum Co. v. Dresser Indus.*, 972 F.2d 580, 584 (5th Cir.1992) (holding that there must be a nexus between the claimed violation and the plaintiff's injury); *Crowe v. Henry*, 43 F.3d 198, 205 (5th Cir.1995) (same). For claims arising under § 1962(a), alleging an injury solely from the predicate racketeering acts themselves is not sufficient because § 1962(a) does not prohibit those acts. *Parker & Parsley*, 972 F.2d at 584. Instead, “any

injury must flow from *the use or investment of racketeering income.*” *St. Paul Mercury Ins. Co. v. Williamson*, 224 F.3d 425, 441 (5th Cir.2000) (emphasis added). Here, Nolen's alleged injury stems solely from Nucentrix's assessment and collection of late fees, not from Nucentrix's use or investment of those fees. As such, Nolen has failed to assert a valid \*930 claim under § 1962(a). *Parker & Parsley*, 972 F.2d at 584.

FN3. 18 U.S.C. § 1962(a) provides, in relevant part:

It shall be unlawful for any person who has received any income derived, directly or indirectly, from a pattern of racketeering activity or through collection of an unlawful debt in which such person has participated as a principal within the meaning of section 2, title 18, United States Code, to use or invest, directly or indirectly, any part of such income, or the proceeds of such income, in acquisition of any interest in, or the establishment or operation of, any enterprise which is engaged in, or the activities of which affect, interstate or foreign commerce.

18 U.S.C. § 1962(a).

[3] Nolen also asserts a claim under 18 U.S.C. § 1962(d), which prohibits conspiring to violate §§ 1962(a) and (c).<sup>FN4</sup> The “failure to plead the requisite elements of either a § 1962(a) or a § 1962(c) violation implicitly means that [Nolen] cannot plead a conspiracy to violate either section.” *Simon v. Value Behavioral Health, Inc.*, 208 F.3d 1073, 1084 (9th Cir.2000). Thus, the district court also correctly dismissed Nolen's conspiracy claims.

FN4. 18 U.S.C. § 1962(d) provides that “[i]t shall be unlawful for any person to conspire to violate any of the provisions of subsection (a), (b), or (c) of this section.” 18 U.S.C. § 1962(d).

For the foregoing reasons, we AFFIRM the district court's dismissal of Nolen's claims.

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293 F.3d 926, RICO Bus.Disp.Guide 10,286

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